



139 East Fourth Street, R. 25 At II
P.O. Box 960
Cincinnati, Ohio 45201-0960
Tel 513-287-3601
Fax 513-287-3810
John.Finnigan.Jr@duke-energy.com

John J. Finnigan, Jr.
Senior Counsel

VIA OVERNIGHT MAIL

May 18, 2006
Ms. Elizabeth O'Donnell
Executive Director
Kentucky Public Service Commission
211 Sower Boulevard
P.O. Box 615
Frankfort, Kentucky 40602-0615

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MAY 19 2006

PUBLIC SERVICE
COMMISSION

Re: Case No. 2006-00045

Dear Ms. O'Donnell:

Enclosed please find the testimony of James W. Lemke and Bruce L. Sailors on behalf of Duke Energy Kentucky in the above captioned case.

Please contact me should you have any questions or concerns regarding this material.

Sincerely,

John J. Finnigan, Jr.
Senior Counsel

cc: All Parties of Record

COMMONWEALTH OF KENTUCKY

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BEFORE THE PUBLIC SERVICE COMMISSION

MAY 19 2006

**PUBLIC SERVICE
COMMISSION**

IN THE MATTER OF CONSIDERATION OF)
THE REQUIREMENTS OF THE FEDERAL)
ENERGY POLICY ACT OF 2005) CASE NO. 2006-00045
REGARDING TIME-BASED METERING,)
DEMAND RESPONSE AND)
INTERCONNECTION SERVICE)

DIRECT TESTIMONY OF

JAMES W. LEMKE

ON BEHALF OF DUKE ENERGY KENTUCKY

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I. INTRODUCTION AND PURPOSE

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is James W. Lemke, and my business address is 1619 W. Defenbaugh,
3 Kokomo, IN 46902.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am a Principal Engineer for Distribution Planning in the Midwest for Duke
6 Energy Shared Services Inc (“Duke Energy Shared Services”), a wholly-owned
7 service company subsidiary of Duke Energy Corporation (“Duke Energy”). Duke
8 Energy Shared Services provides various administrative services to The Union
9 Light, Heat and Power Company d/b/a Duke Energy Kentucky (“Duke Energy
10 Kentucky” or the “Company”) and other Duke Energy affiliates.

11 **Q. PLEASE BRIEFLY DESCRIBE YOUR DUTIES AS PRINCIPAL
12 ENGINEER FOR DISTIBUTION PLANNING, MIDWEST OF DUKE
13 ENERGY SHARED SERVICES.**

14 A. As Principal Engineer for Distribution Planning in the Midwest for Duke Energy
15 Shared Services, I am responsible for review and approval of requests to
16 interconnect distributed generation equipment. Additionally, I participate in the
17 IEEE 1547 Standards Working Groups.

18 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL BACKGROUND
19 AND BUSINESS EXPERIENCE.**

20 A. I received a Bachelor of Science Degree in Electrical Engineering from Purdue
21 University in 1974. I am a registered Professional Engineer in the State of

1 Indiana. I have worked for Duke Energy Shared Services or one of its
2 predecessor companies since 1974 in various transmission or distribution
3 engineering roles. The majority of my experience has been in the areas of
4 distribution system planning, distribution system protection, and distributed
5 generation interconnection.

6 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
7 **PROCEEDING?**

8 A. My testimony addresses Duke Energy Kentucky's current position with respect to
9 interconnection opportunities currently available in the Company's service
10 territory. I also respond to the issues raised by the Commission during its May
11 10, 2006, informal conference in this matter.

12 **II. IMPLEMENTATION OF THE INTERCONNECTION STANDARD OF**
13 **SECTION 1254 OF THE EPAct 2005**

14 **Q. PLEASE BRIEFLY DESCRIBE DUKE ENERGY KENTUCKY'S**
15 **INTERCONNECTION.**

16 A. Duke Energy Kentucky provides interconnection service to any customer
17 requesting such service. The customer's generation system must meet Duke
18 Energy Kentucky's standards for interconnection. These standards are established
19 to ensure that the customer's generation system does not adversely impact the
20 safety, reliability, integrity, or service quality of Duke Energy Kentucky's system.
21 Duke Energy Kentucky enters into contracts with customers for the
interconnection service, and Duke Energy Kentucky files the contracts with the
Commission. Duke Energy Kentucky's interconnection policy requires the

1 customer to pay any costs for modifying Duke Energy Kentucky facilities to
2 accommodate the interconnection with the customer's facilities.

3 **Q. PLEASE IDENTIFY THE BASIS FOR THE TECHNICAL STANDARDS**
4 **CURRENTLY REQUIRED BY DUKE ENERGY KENTUCKY FOR**
5 **INTERCONNECTION.**

6 A. Duke Energy Kentucky uses the Institute of Electrical and Electronics Engineers
7 ("IEEE") Standard 1547 as the core of its technical interconnection requirements
8 for customer interconnections.

9 **Q. PLEASE BRIEFLY DESCRIBE THE INTERCONNECTION STANDARDS**
10 **PROPOSED IN THE ENERGY POLICY ACT OF 2005?**

11 A. The Energy Policy Act of 2005 includes the following standards relative to
12 interconnection: (1) interconnection service should be available to any customer;
13 (2) interconnection technical standards should be based on IEEE 1547; and (3)
14 interconnection agreements and procedures should promote current best practices
15 as stipulated in model codes adopted by NARUC and be just and reasonable, and
16 not unduly discriminatory or preferential.

17 **Q. ARE DUKE ENERGY KENTUCKY'S INTERCONNECTION**
18 **REQUIREMENTS CONSISTENT WITH THOSE STANDARDS?**

19 A. Yes, Duke Energy Kentucky's interconnection requirements are consistent with
20 those standards as follows: (1) Duke Energy Kentucky offers interconnection
21 service to any customer; (2) Duke Energy Kentucky uses IEEE 1547 as the core
22 of its technical interconnection requirements; and (3) the Interconnection

1 Agreements used by Duke Energy Kentucky are very similar to those contained in
2 the “Model Interconnection Procedures and Agreement for Small Distributed
3 Generation Resources” adopted by NARUC.

III. DUKE ENERGY KENTUCKY’S POSITION ON IEEE 1547

4 **Q. PLEASE DESCRIBE DUKE ENERGY KENTUCKY’S POSITION WITH**
5 **RESPECT TO WHETHER THE COMMISSION SHOULD ESTABLISH A**
6 **STATEWIDE STANDARD FOR INTERCONNECTION?**

7 A. Duke Energy Kentucky believes its voluntary interconnection practice is
8 consistent with the requirements in the Energy Policy Act of 2005. To be
9 consistent with other State practices and the Energy Policy Act of 2005, there may
10 be value in a statewide standard established by the Commission. This would
11 promote uniform interconnection practices that are consistent within Kentucky
12 and can be consistent with best practices that are evolving nationally. This will
13 also result in transparent interconnection standards. Should the Commission
14 decide a statewide standard is warranted, Duke Energy Kentucky suggests the
15 Commission consider a high level and flexible approach which is adaptable to the
16 individual circumstances of both the customer and the utility. An interconnection
17 standard that is very rigid or overly complicated and intricate will likely result in a
18 standard that discourages participation, is operationally difficult to implement and
19 inefficient to maintain.

20 **Q. IF THE COMMISSION WERE TO ESTABLISH A STATEWIDE**
21 **STANDARD, WHAT SHOULD BE INCLUDED AT A MINIMUM?**

1 A. A minimum standard should include (1) a requirement to provide interconnection
2 service; (2) a requirement to base technical requirements on IEEE 1547; and (3) a
3 requirement for the customer to pay for any costs to modify Duke Energy
4 Kentucky's system to accommodate the generator's interconnection.

5 **Q. IF THE COMMISSION WERE TO ESTABLISH A STATEWIDE**
6 **STANDARD, WHAT SHOULD BE INCLUDED AT A MAXIMUM?**

7 A. Additional components of an overall standard could include (1) requirements for
8 Interconnection Agreements; and (2) a process for review and approval of
9 interconnection requests. However, Duke Energy Kentucky believes that its
10 current informal review and approval process has been very successful in meeting
11 customer expectations and schedules. Considering the small number of customers
12 applying for interconnection, a more formal process is unwarranted and
13 unnecessary and may make the process less efficient and more burdensome for all
14 parties.

15 **Q. ARE THE STANDARDS SET FORTH IN IEEE 1547 SUFFICIENT OR IS**
16 **MORE REQUIRED?**

17 A. Although the IEEE 1547 Standard contains the minimum technical requirements
18 to design most interconnection systems, there are some important issues that are
19 not addressed and must be included in an overall interconnection technical
20 requirement. Several of those issues are as follows: (1) IEEE 1547 does not
21 address impacts on the utility's overcurrent protection system; (2) IEEE 1547
22 does not address the maximum amount of distributed generation that can be
23 connected at a particular location; (3) IEEE 1547 does not address redundancy in

1 the design of an interconnection protection system; and (4) IEEE 1547 does not
2 specify which methods are acceptable ways to meet requirements.

3 **Q. THE COMMISSION HAS INDICATED THAT IN ITS OPINION, THE**
4 **ENERGY POLICY ACT OF 2005 REQUIRES UTILITIES TO PROVIDE**
5 **INTERCONNECTION SERVICE TO ANYONE THAT REQUESTS IT,**
6 **BUT THE STANDARD REALLY FOCUSES ON DISTRIBUTED**
7 **GENERATION OF 10 MVA OR LESS, AND REQUIRES THAT IEEE 1547**
8 **BE FOLLOWED. DO YOU AGREE WITH THIS?**

9 A. Since no IEEE based standard currently exists for distributed generator systems
10 larger than 10MVA, the best we can do to establish consistent practice is to use
11 the existing IEEE Standard 1547 when it is applicable. Duke Energy Kentucky
12 does not believe that lack of a standard for systems greater than 10MVA has
13 caused any problems in providing interconnection service to those customers. As
14 a practical reality, these are typically too large to interconnect to a distribution
15 system and will be interconnected at a transmission level. Also, Draft IEEE
16 Standard 1547.5 is under development and will apply to those systems larger than
17 10MVA when completed.

18 **Q. IS DUKE ENERGY KENTUCKY CURRENTLY IN COMPLIANCE WITH**
19 **THE COMMISSION'S INTERPRETATION OF THE**
20 **INTERCONNECTION REQUIREMENTS OF THE ENERGY POLICY**
21 **ACT OF 2005?**

1 A. Yes, as explained earlier, Duke Energy Kentucky provides interconnection
2 service to any customer, regardless of size, and uses IEEE 1547, where
3 applicable, as the core of its technical interconnection requirements.

4 **Q. IS THERE ANY REASONABLE PROGRAM THAT CAN BE**
5 **DEVELOPED TO TAKE ADVANTAGE OF THE CUSTOMER-OWNED**
6 **OPEN TRANSITION GENERATION IN CASE OF A DIRE**
7 **EMERGENCY?**

8 A. Any customer with generation can participate in Duke Energy Kentucky's Rider
9 PLM, Peak Load Management program, which includes a Generation Sell Back
10 Option for distributed generation. The method used by a customer to connect a
11 generator, whether it is through open-transition switching or through a parallel
12 capable device requiring interconnection service, is not an issue from Duke
13 Energy Kentucky's standpoint. However, Duke Energy Kentucky currently sees
14 almost no participation from customers with open-transition switching connecting
15 their generator and believes there are several characteristics of open-transition
16 switching that inhibit participation. First, an open-transition switch will cause
17 two momentary interruptions in service for every event – one to move load to the
18 generator and one to move load back to the utility after the event is over. Second,
19 many back-up generators connected with open-transition switching are not large
20 enough to handle the customer's entire load. Therefore, any event they participate
21 in would cause a loss of service for part of their load for the duration of the event.
22 Although the Commission's definition of a "dire emergency" may be different

1 than those currently included in Rider PLM events, voluntary customer
2 participation may be limited for the same reasons.

IV. CONCLUSION

3 **Q. PLEASE BRIEFLY SUMMARIZE DUKE ENERGY KENTUCKY'S**
4 **POSITION ON CONFORMANCE WITH INTERCONNECTION**
5 **PROVISIONS OF THE ENERGY POLICY ACT OF 2005 IN KENTUCKY.**

6 A. Duke Energy Kentucky believes its voluntary interconnection practice is
7 consistent with the requirements in the Energy Policy Act of 2005. Duke Energy
8 Kentucky also supports the national use of IEEE 1547 as the basis of technical
9 interconnection standards. Should the Commission decide a statewide standard is
10 warranted, Duke Energy Kentucky suggests the Commission consider a high level
11 and flexible approach with minimum detail. An interconnection standard that is
12 very rigid or overly complicated and intricate will likely result in a standard that
13 discourages participation, is operationally difficult to implement and inefficient to
14 maintain.

15 **Q. DOES THAT CONCLUDE YOUR PREFILED DIRECT TESTIMONY?**

16 A. Yes, it does.

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VERIFICATION

State of)
) SS:
County of)

The undersigned, James W. Lemke, being duly sworn, deposes and says that he is the Principal Engineer for District Planning in the Midwest, that he has personal knowledge of the matters set forth in the foregoing testimony, and that the answers contained therein are true and correct to the best of his information, knowledge and belief.

James W. Lemke
James W. Lemke, Affiant

Subscribed and sworn to before me by Teresa L. Long on this 11th
day of May, 2006.

Teresa L. Long
NOTARY PUBLIC

My Commission Expires: 3/9/2009